

STATE OF NEVADA
DEPARTMENT OF EMPLOYMENT, TRAINING AND
REHABILITATION
EMPLOYMENT SECURITY DIVISION
HEARING TO ADOPT BOND REGULATION

TUESDAY, AUGUST 27, 2013; 10:00 A.M.

Live Meeting:

The Legislative Bldg.
401 S. Carson Street,
Room 3137
Carson City, NV 89701

Video Conference to:

The Grant Sawyer Bldg.
555 E. Washington Ave,
Room 4412E
Las Vegas, NV 89101

ATTENDEES

**Department of Employment, Training and
Rehabilitation (DETR) Staff**

Present in Carson City

Frank Woodbeck, Department of Employment, Training
and Rehabilitation (DETR) Director

Renee Olson, Employment Security Division (ESD)
Administrator

J. Thomas Susich, Senior Legal Counsel, ESD/DETR

Kelly Karch, Deputy Administrator, unemployment
Insurance (UI), ESD/DETR

Edgar Roberts, Chief, unemployment Insurance
Contributions (UIC), ESD/DETR

Dave Schmidt, Bureau of Research & Analysis, DETR

Joyce Golden, Administrative Office, ESD/DETR

Christina Guzman, ESD/DETR

Mikki Reed, ESD/DETR

Paul Brugger, ESD/DETR

**Department of Employment, Training and
Rehabilitation (DETR) Staff**

Present in Las Vegas

Jim Reynolds, ESD/DETR

Members of the Public, Media and Other Agencies

Present in Carson City

Cy Ryan, Las Vegas Sun

Brian Reeder, Association General Contractors

Tray Abney, The Chamber

John Swendseid

Ray Bacon, Nevada Manufacturers Association

Joanna Jacob, Ferrari Public Affairs

Geoff Dorman, Nevada Appeal

Members of the Public, Media and Other Agencies

Present in Las Vegas

Bob Ostrovsky, Nevada Resort Association

Carole Vilaro, Nevada Taxpayers Association

Martin Johnson, (UI Bond Team)

Virginia Valentine, Nevada Resort Association

Brian McAnallen, Las Vegas Metro Chamber

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P R O C E E D I N G S

RENEE OLSON: Good morning. Renee Olson, Administrator for the Employment Security Division. I'd like to call this meeting to order -- this hearing to order and welcome everyone here this morning. The purpose of this public hearing is to receive comments on the proposed regulation to establish the methodology for the calculation of a special assessment to employers for the -- for the payment of bonds.

Senate Bill 515 was approved during the 2013 Legislative Session to allow the Administrator to request to issue bonds for the refinancing of federal loans obtained for the payment of unemployment insurance benefits during the great recession. It further allows for the bonds to reestablish reserves in the unemployment insurance trust fund. This regulation is being issued in accordance with State's Administrator's Procedures Act NRS 233B.

Mrs. Golden, was proper notice of today's public hearing given as provided by NRS 233B.060?

JOYCE GOLDEN: Joyce Golden, Administrative Assistant to the Administrator. Yes, it was.

1 RENEE OLSON: Thank you. I will start
2 with Agenda Item Number 2 and call for the first
3 opportunity for the public to provide comment on the
4 proposed regulation. There will be another
5 opportunity for public comment before we close the
6 hearing. And I will start by inviting anyone from
7 Las Vegas wishing to provide public comment to the
8 table at this time.

9 CAROLE VILARDO: For the record, Carole
10 Vilaro, Nevada Taxpayers Association. It would be
11 helpful when the discussion proceeds if there could
12 be some discussion about the issuance of bonds for
13 the retirement of the debt by federal and the
14 solvency.

15 Some of my members have had a concern that
16 in the discussions at the last meeting that the
17 emphasis seemed to be on the bonds for retiring the
18 debt and trying to keep that rate at or below the
19 current rate of 2.25 on average. And the concern
20 was that there would be additional bonds issued for
21 solvency that would take it above that rate. And I
22 would like to see some clarification because there
23 is a definite concern if the solvency is not
24 included within keeping the rate as low as possible.

25 The economy is still very fragile and some

1 of our members who have not yet recovered are afraid
2 that that's kind of going to be a straw that breaks
3 the camel's back, in addition to everything else
4 going on. So if that could be addressed, it would
5 be much appreciated.

6 RENEE OLSON: Thank you. I'll just say
7 that we will have some amount of discussion on that.
8 However, this hearing really is in regard to the
9 regulation, which is separate and aside from whether
10 we bond for reserves and solvency -- or reserves and
11 the debt. And -- but we will cover some of that. I
12 do understand the concern there. And I would just
13 add that part of what we are factoring into our
14 calculations is not just the 2.25 percent average
15 tax rate, but also the impact of the FUTA tax credit
16 in reductions that you're experiencing as well.

17 So when we consider all the factors of all
18 the taxes that are being paid at this point and what
19 could be resolved with those bonds, that's where you
20 might see the going forward bond assessment rate
21 that we're projecting at this time is a little
22 higher than the 2.25 percent that you're seeing.
23 But we will get into some of that discussion
24 throughout the hearing.

25 CAROLE VILARDO: And I realize it's a

1 regulatory hearing, but this seemed to be the
2 appropriate time to at least raise that and if you
3 can, it would be much appreciated to provide some
4 clarification. Thank you.

5 RENE OLSON: Thank you. Is anyone else
6 in Las Vegas wanting to come forward at this time?
7 Go ahead and state your name and -- and start your
8 statement. Thank you.

9 VIRGINIA VALENTINE: Thank you. I'm
10 Virginia Valentine with the Nevada Resort
11 Association. And I would say I appreciate your
12 comments about this being a regulatory hearing.

13 I'm looking at the regulation. It does
14 look like after this regulation is adopted, that
15 there won't be a lot of opportunities for public
16 input on the effects of the regulation. We share
17 Ms. Vilardo's concerns regarding bonding for
18 solvency. I would say that most of my members will
19 pay a higher rate with solvency plus the federal
20 debt requirement. We applaud the State's effort to
21 seek low income financing to pay back the federal
22 debt. I think that's a good plan. We also
23 appreciate the sensitivity the State has given to
24 factoring in the employer's history into the current
25 formula proposed in the reg.

1 So be very reluctant to object to the reg.
2 It doesn't look like there's a place in the reg you
3 could really tease out, if you will, a way to
4 address this concern about how much, when, how long,
5 at what point you've reached that level in that bond
6 trust fund where it starts to impact your
7 (inaudible) rate. Those kind of issues that we
8 would like to see addressed. So we would, if --
9 like to have an opportunity to review whatever is
10 decided during this hearing today and possibly
11 comment on that. Thank you.

12 RENEE OLSON: Thank you. Is there anyone
13 else in Las Vegas that would like to make a comment
14 at this time? Seeing none, I'd like to move to
15 Carson City and ask anyone that would like to start
16 the hearing with some public comment to come
17 forward. Okay. I don't see any takers. Okay.

18 So, with that, I'll move onto Agenda Item
19 3. And I'll just quickly walk through what the
20 legislation provided for authority to issue bonds.
21 We did review this at the small business workshop as
22 well, but I'm just going to go through some major
23 points of what the legislation created.

24 SB 515 was signed into law on June 10,
25 2013. It authorizes the Administrator to request

1 that the State Board of Finance issue bonds in order
2 to finance -- to refinance outstanding federal trust
3 fund loans and to finance trust fund reserves. It
4 established -- let me back up for a second. That's
5 an either/or proposition. We can -- it doesn't say
6 we have to do both of those things and it's an
7 option that's provided in the legislation.

8 It establishes a separate bond
9 contribution that creates a special revenue
10 assessment to employers. It secures the bond
11 obligation with special bond contributions and any
12 funds in the unemployment insurance trust fund. It
13 requires the State Treasurer's Office to notify the
14 Administrator annually of the amount of bond
15 obligations and other expenses due. And this amount
16 is used by the Administrator to collect -- to
17 calculate the assessment due. This allows for the
18 bond payment deficiencies to be paid out of the
19 unemployment trust fund and requires all employers
20 subject to contributions to pay the special bond
21 assessment. It authorizes the Administrator to
22 establish a special assessment and set the
23 assessment rate and authorizes the Administrator to
24 charge a supplemental bond assessment whenever the
25 Administrator deems cash balances are insufficient

1 to cover bond obligations due.

2 This also provides that existing revenues
3 available to the Division for the collection of
4 regular unemployment contributions apply as well to
5 the special bond assessment and provides that all
6 unpaid bond assessment balances constitute a lien
7 against employer assets. And the special bond
8 assessments end when the Administrator has
9 determined that no further bond obligations are due.

10 So on July 31st of 2013, a small business
11 workshop was held to receive comment from small
12 businesses and other affected employers. Verbal
13 comments were received from the public at this
14 workshop in favor of the regulation and several
15 questions were asked at that time.

16 Brian Reeder from the Nevada Association
17 of General Contractors offered support with a
18 request to carefully consider the significant impact
19 that tax -- that increased taxes may have on the
20 construction companies.

21 Tray Abney representing -- representing
22 the Reno Sparks Chamber of Commerce expressed
23 support and asked some questions regarding
24 calculations and estimates provided.

25 Carole Vilardo from the Nevada Taxpayers

1 Association also indicated support of the regulation
2 and asked for some clarifying questions and,
3 specifically, inquired about some matters that might
4 be addressed at the next Legislative Session.

5 Brian McAnallen with Las Vegas Metro
6 Chamber of Commerce supported the regulation and
7 also asked questions. And Virginia Valentine with
8 the Nevada Resort Association offered support of the
9 regulation and stated that written comments would
10 follow. Those comments were received on August --
11 after the August 20th deadline, but they generally
12 support the regulation and support bonding if that
13 solution offers savings to employers over federal
14 borrowing. However, they did ask in that written
15 commentary that we recognize that tax increases
16 would likely be experienced by a large number of
17 their members. They further expressed concerns over
18 the cash flow impact to their members of bonding for
19 reserves and requested that the regulations not
20 include a mechanism that would support a bond fund
21 reserves, in addition to refinancing the federal
22 debit at this time.

23 Have we received any other written
24 comments from the proposed regulation at this time?

25 JOYCE GOLDEN: Joyce Golden,

1 Administrative Assistant to the Administrator. No,
2 we have not, except the last one, which was outside
3 of the time limit.

4 RENE OLSON: Okay. Thank you. With
5 that, I would offer the following perspective. This
6 regulation should align and cover the bonding
7 options authorized by SB 515. SB 515 authorizes
8 bonding for both purposes; refinancing the debt and
9 funding reserves.

10 With that being said, this regulation does
11 not establish a separate assessment for bonds to
12 refinance debt versus bonds issued to fund reserves.
13 It does not delineate debt refinance and funding
14 reserves. It identifies part of the assessment that
15 is specific to interest versus the part of the
16 assessment specific to principle.

17 The principle of bonds would include the
18 total amount for which the Division decides to bond
19 and would include the debt refinancing and whatever
20 level of reserves were bonded. The amount and type
21 of bonds that make up the principle is a bonding
22 decision separate and apart from the regulation.
23 The regulation handles the calculation of the
24 assessment the same way, regardless if we bond for
25 only outstanding loans or if we add reserves to the

1 bond amount.

2 So if the Division decides to request
3 bonds, it will be a one-time event. We will not be
4 issuing bonds more than once and incurring costs of
5 issuance more than once. We must decide whether or
6 not to -- to fund reserves with this issuance.

7 Again, this is a separate decision that the
8 regulation does not impact.

9 The Division estimates that by the time
10 bonds could be issued, the total outstanding federal
11 debt will be approximately \$550,000,000.00. If we
12 bond for 100 percent of required reserves, we
13 estimate that that would be another \$800,000,000.00
14 in bond principle. However, the Division does not
15 have to bond for 100 percent of reserves, but could
16 opt for a lesser percentage.

17 This decision is upon us at this time.
18 The Division is conducting final analysis on the
19 amount of savings we could achieve through the bond.
20 The size of the bond, the composition, the terms of
21 the bond are all integral to the structure and what
22 we would -- what would offer the best financial
23 benefit under the bonding scenario. And, again, I'd
24 just like to say that the regulation does not impact
25 that process or decision.

1 The regulation has been amended since the
2 workshop to make technical corrections to further
3 clarify the calculations set forth in the proposed
4 methodology. Those changes were posted to DETR's
5 website and the Division's attorney has reviewed the
6 changes noted and concluded that they were not
7 substantive changes that would affect the prior
8 estimated impact to small businesses or that the
9 formula -- or the formula and methodology proposed.

10 So with that, I'd like to move onto Agenda
11 Item Number 4 and ask Dave Schmidt to come to the
12 table. He will provide a brief presentation on the
13 regulation.

14 DAVID SCHMIDT: Good morning. For the
15 record, I am David Schmidt, Economist with DETR's
16 Research and Analysis Bureau. I'm here to provide
17 an overview of the proposed regulation and to
18 present, again, our small business impact statement.

19 The regulation we're looking at today will
20 put into place a mechanism for calculating and
21 collecting special bond contributions authorized by
22 SB 515 of the 2013 Legislature. Such contributions
23 are only necessary if bonds are issued pursuant to
24 this law, and would be necessary to provide a
25 dedicated revenue stream to serve as the security

1 and method of repayment for these bonds.

2 Sections 11 to 15 of this regulation
3 define how special bond contributions would be
4 calculated. Sections 11 and 12 calculate an average
5 or baseline rate necessary to pay the principle and
6 interest portions of the bond in the upcoming year.

7 Section 13 defines the four tiers of
8 contributory employers separated by their accounts
9 reserve ratios over which these average rates will
10 be applied.

11 Sections 14 and 15 define how the baseline
12 rates calculated in Sections 11 and 12 are split
13 into the four tiers defined in Section 13.

14 Under this regulation, employers who are
15 not yet eligible for experience rating would pay
16 0.45 times the baseline principle and interest
17 rates. Employers with a reserve ratio of less than
18 zero would pay 1.4 times the baseline principle and
19 interest rates. Employers with a reserve ratio
20 greater than zero would receive a rate that is
21 either 0.25 times the baseline principle and
22 interest rates or a rate that is approximately equal
23 to the baseline and principle and interest rates,
24 depending on the distribution of employers and their
25 reserve ratios.

1 Section 16 of the regulation provides the
2 mechanism and conditions for assessing supplemental
3 bond contributions as authorized in SB 515, should
4 the fund raise through the regular special bond
5 contributions be insufficient to meet the bond
6 obligations.

7 The supplemental bond contributions would
8 be similar to the AB 482 temporary interest
9 assessment that employers recently paid.

10 The small business impact statement, which
11 I presented at the July 31st small business
12 workshop, is available on DETR's webpage at
13 www.nvdetr.org on the bulletin board section of the
14 page. I'd just like to quickly review the key
15 portions of the statement, which can be found on
16 Pages 14 to 17 of that presentation.

17 First, the net impact of this regulation
18 for any individual employer depends on three key
19 factors, which are related to, but not a part of
20 this regulation. The size and structure of any
21 potential bond deal, the degree to which DETR
22 reduces the average regular state unemployment
23 contribution rate in conjunction with the bond deal
24 and the employers' individual reserve ratios.

25 The scope of the economic impact of this

1 regulation would be all employers who are subject to
2 contributions in the State, which is over 99 percent
3 of all employers that are registered with the State.

4 The beneficial impacts of the regulation
5 include eliminating the federal credit reduction,
6 which would lower employers' federal unemployment
7 taxes, increasing the weight of an employer's prior
8 experience in determining their contributions rate
9 -- contribution rates and potentially lowering the
10 overall burden of unemployment costs on employers,
11 compared to a no-bonding scenario.

12 The main adverse effect of this regulation
13 is that should bonds be issued, even though the
14 Department plans to lower the average regular
15 unemployment contribution rate, those employers who
16 have negative reserve ratios, which is employers who
17 have over the life of their account had more
18 benefits charged to their account than they've paid
19 in unemployment contributions, would pay a higher
20 rate than they would if we do not issue bonds. This
21 is because the bond -- special bond contributions
22 would be on top of the existing range of
23 unemployment contribution rates, which are 0.25 to
24 5.4 percent because there have to be employers at
25 5.4 percent no matter what the average rate is.

1 Those employers who don't see their rates drop will
2 be paying special bond contributions on top of that
3 5.4 percent rate.

4 The direct impact of the regulation would
5 be to create principle and interest assessments if
6 bonds are issued, which would be collected quarterly
7 and as needed in the case of the supplemental bond
8 contributions sufficient to repay any bonds that are
9 issued. The impact on any individual employers,
10 again, based on their own prior experience of the
11 system.

12 Indirect impacts include the elimination
13 of the federal credit reduction, lowering -- which
14 would lower employers' federal unemployment taxes
15 and spreading the costs of interest more evening
16 throughout the year. This is because under the AB
17 42 interest assessments, we don't know until
18 relatively close to when the bill is due what the
19 bill will actually be. So the current interest
20 assessments come rather late in the year and they're
21 a one-time annual assessment. Whereas, if we bond,
22 we know what our interest obligations will be for
23 the following year well in advance and can then
24 calculate a quarterly interest assessment to bring
25 in that money.

1 The experience rated structure of the
2 regulation means that employers receive a rate that
3 depends on their own experience with respect to
4 unemployment, not their size. This also aims to
5 keep new employers' rates consistent with where they
6 are now once the federal credit reduction and
7 interest assessments are taken into account, so as
8 not to impose any new burden on those employers.

9 This regulation will be enforced with the
10 existing resources of the Department as a part of
11 the enforcement of regular state unemployment
12 contributions, the funding for which comes from the
13 U.S. Department of Labor.

14 The regulation would result in a net
15 increase in unemployment contributions handled by
16 the Department, but that's because it replaces the
17 repayment of federal loans via federal unemployment
18 taxes with the special bond contributions. So the
19 -- the overall burden on employers we expect would
20 go down. However, some of that money -- some of
21 that burden is currently borne through their federal
22 unemployment taxes, because we would be,
23 essentially, replacing that with the bond
24 contributions, the amount of money collected by the
25 Department would be higher, but the overall burden

1 on employers we expect would be lower.

2 This regulation would establish a special
3 dedicated revenue stream for the repayment of bonds
4 and, therefore, does not duplicate any other
5 federal, state or local regulations. And, finally,
6 this analysis was conducted by the state employee
7 with the most understanding of the special bond
8 contributions.

9 To address the -- the 2.25 average rates,
10 I'd just like to say that as we're looking at the --
11 the bond structures without bonds in the 2014, 2015
12 years, because of the federal credit reduction, the
13 average rates that employers will be paying is
14 closer to 2.6 or 2.7 percent. If you were to treat
15 the federal taxes and the interest that employers
16 are currently paying all as a part of the regular
17 state unemployment contribution rates. And so, even
18 if the special bond contributions caused the
19 employers' overall average rate to be somewhat
20 higher than 2.25 percent, the goal would be to lower
21 the immediate burden in particular through the --
22 because of those federal credit reductions and to
23 spread that out a little more evenly, a little more
24 flat throughout the term of the bond repayment,
25 whatever that would be. That concludes my comments.

1 RENEE OLSON: Thank you, Dave. With that,
2 I'd like to invite Director Woodbeck to the table to
3 make a few comments for us. Thank you.

4 FRANK WOODBECK: Thank you. For the
5 record, Frank Woodbeck, Director of the Department
6 of Employment, Training and Rehabilitation. The --
7 the bonding scenario on paying back the debt to the
8 federal government we've been studying for well over
9 a year now. And there have been discussions prior
10 to the passage of SB 515 and subsequent to the
11 passage of SB 515 and throughout the hearings for
12 this regulation.

13 So the concern, obviously, is what the
14 employers will be paying in unemployment insurance
15 taxes. And I want to note a couple of things. One,
16 the State is effectively a pass-through agent to
17 manage a federally governed unemployment insurance
18 program. And so, consequently, as we looked at the
19 various scenarios, we are certainly aware of the
20 fact that the unemployment insurance taxes that --
21 that employers pay could, in fact, go up and -- and
22 there was -- we were under significant pressure of
23 the Administrator who makes this decision and the
24 Employment Security Council have been under
25 significant pressure during the recession to raise

1 those taxes more than they had been raised to pay
2 back the debt as the fund was -- trust fund was
3 depleted. So there was certainly sensitivity to
4 those rates.

5 As these discussions went on regarding
6 bonding, the -- the question that was raised was the
7 various scenarios as to whether we should bond to
8 solvency or not or just bond to pay back the debt.
9 So I asked from some specifics regarding the effects
10 of, one, bonding to only pay back the debt, bonding
11 to solvency and why we would want to -- to look at
12 those particular scenarios possibly differently than
13 we might have otherwise.

14 And some information that I would want to
15 have on the record is that under the bond structures
16 we're working on, the solvency deposit, in other
17 words, bonding to solvency in the trust fund, acts
18 as a security for bond principle payments which
19 allows us to flow the principle payments through the
20 trust fund and, therefore, provide employers with
21 credit in their future reserve ratios for all those
22 collections. If we do not have that, we can't put
23 it through the -- the trust fund.

24 In the absence of a solvency deposit in
25 the trust fund, in other words, the trust fund

1 balance is zero, the bond would need to be straight
2 securitization and the funds would be collected at
3 1.5 times the estimated obligations and deposited
4 straight in the separate fund, therefore, not in the
5 trust fund. So, therefore, there's a double --
6 there's a -- there's a double hit, if you will, to
7 the employer. One, they would be paying a higher
8 assessment rate of the 1.5 times that we have to
9 collect of the outstanding obligation of the bond.
10 And then, secondly, they would not be able to -- the
11 money with not be able to flow through the trust
12 fund, therefore, the experience rating of the
13 employer would not be -- would be negatively
14 impacted in most cases, and they would not have the
15 positive effect of a experience rating should it
16 flow through -- therefore, was flowing through the
17 trust fund.

18 Then there is a slight change in the
19 federal law beginning in 2014. A state must have
20 had a solvent trust fund using a federal high cost
21 multiple, which is a multiple that would take it up
22 to \$800,000,000.00, as we have discussed. In order
23 to take advantage of the interest free short-term
24 loans from the federal government. And when I say
25 short-term, what we currently have is a long-term

1 loan, it's not a short-term loan. But at times, for
2 cash flow purposes, within the state, we could
3 borrow from the federal government if the deposits
4 to the trust fund coming from the employers was such
5 that we ran low in funds. And that would be an
6 interest-free loan from the federal government.

7 Beginning in 2014, if we do not have a
8 solvent trust fund, we cannot take advantage of that
9 -- of those loans from the federal government.

10 Also, if there's no trust fund balance in
11 the event -- in the event of a recession, we would,
12 likely, immediately need to ratchet up the regular
13 unemployment rate in the event of a recession
14 because we have zero reserves. So that was -- that
15 was another reason why we looked at the solvency
16 factor and bonding to solvency in having sufficient
17 reserves so that we would not negatively -- be
18 negatively affected by the impact.

19 And I want to reiterate what the goal of
20 this has been and what Administrator Renee Olson
21 said earlier. We really only want to go to the well
22 one time. We want to fix the trust fund so that we
23 do not have to go back to the federal government to
24 -- to borrow funds in the future, absent an
25 absolutely catastrophic recession. But those are

1 reasons outside of the obvious that we -- that we
2 would bond to solvency.

3 And I also wanted to -- to note that in a
4 no-bond scenario, we owe approximately
5 \$500,000,000.00 to the federal government as of
6 September. And the -- the repayment of taxes under
7 the FUTA formula, it would be approximately
8 \$135,000,000.00 of that \$500,000,000.00, would have
9 no effect or no benefit to the employers in terms of
10 their experience rating.

11 And, finally, in a solvency bond scenario,
12 employers get experience rated credit (inaudible)
13 trust fund for the entire loan repayment. In other
14 words, all the \$550,000,000.00 would -- would -- the
15 employers would receive credit in their experience
16 rating for that money that's paid back because it
17 would be flowing through the -- the trust fund.

18 So that's -- those are the comments I
19 wanted to -- to have on the record, and would
20 welcome any questions. And we would also welcome
21 discussion during this period following the -- the
22 -- this hearing and prior to the adoption of the
23 regulation.

24 And finally -- I'm sorry, one other point
25 that I did not mention. On an annual basis, the

1 Employment Security Council meets every October and
2 it advises the Administrator regarding the setting
3 of pseudo (ph) rates for the assessment of
4 unemployment insurance taxes. At each of those
5 hearings, that is an opportunity for all employers
6 to state their -- their concerns and wishes on the
7 record. And those are, in fact, heard. And they
8 are, in fact, sought by the Administrator and heeded
9 in the deliberations that follow. Thank you very
10 much.

11 RENEE OLSON: Thank you, Mr. Woodbeck. I
12 think that concludes Agenda Item 4, according to the
13 -- to the schedule we have today. But I would just
14 like to add the comment that -- maybe clarify an
15 earlier statement is that we appreciate all the
16 input and consideration on the level of bonding that
17 we're going to undertake. But I do -- I guess I
18 just in my mind, I wanted to just clarify that --
19 that the regulation calculates the assessment on
20 whatever the principle amount is of the bond. So it
21 doesn't calculate a different assessment on a
22 principle that's just for bond repayment -- or debt
23 repayment and a separate assessment for -- for the
24 -- the reserve -- establishing the reserves. So
25 that's why, from my perspective, how the regulation

1 is set and how the calculation is set forth in the
2 regulation are not really a factor in determining
3 how much of a bond that we decide to -- to do.

4 So, with that, I will invite folks up
5 again for some closing public comment. And I'm
6 going to start in Carson City this time. So anybody
7 in Carson City that would like to come forward?

8 RAY BACON: Thank you, Madam Chair. For
9 the record, Ray Bacon, Nevada Manufacturers
10 Association. In the discussions that we had months
11 ago now on how this whole thing would work, one of
12 the comments that came out, if I remember correctly,
13 is there is a distinct advantage if we can get the
14 bonding done before the end of September --
15 something about interest forgiveness for this year
16 -- if we can get that done by the end of September.
17 So I guess the question is, if we can get that done,
18 does that still apply and how much value does that
19 have to employers? Because I think the number was
20 significant at that point in time.

21 RENEE OLSON: The -- the discussion I
22 remember was that if we could bond before the FUTA
23 tax was set in November is really what the key date
24 we're -- we're looking at. And that happens around
25 November 9th, I believe. So that's really the

1 target we were looking at for issuing bonds by that
2 date so that we could avoid that FUTA tax credit
3 reduction again from happening.

4 RAY BACON: Okay. November, September.
5 Not bad memory for four or five months ago. And the
6 second question is -- this is kind of a -- I think
7 we changed the law, but I'm not exactly sure and it
8 probably should be on the record.

9 We had a whole bunch of companies that
10 closed during the recession and some of those
11 companies are in the process of reopening. If they
12 reopen under fundamentally the same ownership, they
13 pick up their experience factor from the old
14 ownership, if I remember correctly? I -- this is
15 one of those techie questions I can see Kelly's --

16 RENEE OLSON: Yeah, I'll let Kelly answer
17 that question. Thanks.

18 KELLY KARCH: They could pick it up if
19 they restart the same business with the same FEIM
20 number. They can start a brand-new business that
21 would be outside of that, but in the bonding piece,
22 new companies will be paying a portion of the pie.

23 RAY BACON: I knew that.

24 KELLY KARCH: Okay.

25 RAY BACON: Okay. Thank you those are the

1 only two questions that I had and I figured just for
2 clarification we should get that on the record,
3 because I've already seen some of the companies that
4 were kind of almost out of business and got down to,
5 you know, one or two employees are now starting to
6 re-hire, and thank God they're actually starting to
7 come back alive again. But I know their experience
8 factor is not going to be wonderful at this stage of
9 the game, so thank you.

10 RENE E OLSON: Thank you.

11 BRIAN REEDER: Thank you, Madam Chair, for
12 the record, my name is Brian Reeder with Nevada
13 Associated General Contractors. I just want to put
14 on the record again that we're concerned -- AGC is
15 concerned about basing the assessment on experience
16 rating and how that would impact the construction
17 industry. We're just starting to recover and hire
18 back some of our employees and we're afraid this
19 will slow that recovery down. We would prefer
20 basing the assessment -- or more of an equal
21 assessment rather than based on experience rating.

22 RENE E OLSON: To clarify that, do you mean
23 a flat rate?

24 BRIAN REEDER: Correct. Yeah.

25 RENE E OLSON: Okay. Thank you for your

1 comments.

2 TRAY ABNEY: Good morning, Madam
3 Administrator. For the record, Tray Abney,
4 representing the Chamber of Reno Sparks in Northern
5 Nevada. We support this regulation. We do share
6 the concerns of -- of Mr. Reeder, but -- but
7 understand that that's how the current system works.
8 And so we support the regulation as written.

9 I think more conversation needs to be had
10 given what Ms. Vilaro and Miss Valentine raised and
11 we know that's outside of this today, but it would
12 be a conversation to have because that's a very
13 serious decision that needs to be made about the --
14 the solvency of this trust fund.

15 We want to thank you and your staff and
16 Mr. Woodbeck for working with us months and months
17 on this, back even before the session ever began.
18 And we are here to support you in your process.
19 Thank you.

20 RENEE OLSON: Thank you. I appreciate
21 those comments. And I'll invite anybody from Las
22 Vegas to come forward that would like to conclude
23 with public comment.

24 VIRGINIA VALENTINE: Thank you, Madam
25 Administrator. Virginia Valentine from the Nevada

1 Resort Association, for the record. I am prepared
2 to read my letter into the record at this time, if
3 that would be more timely, unless you would like to
4 tell me that it's already considered to be a part of
5 the record since you noted the lateness in receipt
6 of the letter.

7 RENEEO OLSON: It -- it's officially part
8 of the record at this point.

9 VIRGINIA VALENTINE: Thank you very much.
10 I would only add then that I heard some new things
11 today. We are trying to understand the consequences
12 of various levels of trust fund solvency and we
13 would appreciate the opportunity to have a response
14 on some of the comments we heard today and to
15 discuss those in more detail. Thank you.

16 RENEEO OLSON: Thank you.

17 CAROLE VILARDO: For the record, Carole
18 Vilaro, Nevada Taxpayers Association. And I'd like
19 to thank you and staff, Dave Schmidt, and the
20 Director Frank Woodbeck for the explanations that
21 you did provide. I think that will help clarify
22 some of the issues. Nothing is going to be perfect,
23 but if it were a perfect world, we wouldn't have had
24 any legislation. So with that, we support the
25 regulation that you have and we wish you a lot of

1 good luck.

2 RENE OLSON: Thank you.

3 BRIAN MCANALLEN: Brian McAnallen
4 representing the Las Vegas Metro Chamber of
5 Commerce. And we also would echo the previous
6 comments from the other business organizations. We
7 appreciate all of the efforts that you and your
8 agency have -- have brought to bear on this issue
9 for the many months that you've discussed it.

10 We thank Director Woodbeck for -- for
11 helping to drive this issue and to make sure that it
12 wasn't lost in the waning days of the legislative
13 session.

14 We're supporting the regulation as it's
15 written today and we also have had some challenges
16 trying to wrap our arms around the issue of bonding
17 just for the debt payment, which is a must from our
18 category -- from our perspective, and also the
19 discussion of bonding to level solvency.

20 It sounds pretty interesting and I think
21 Director Woodbeck's comments and questions and the
22 analysis that your agency has done on -- on the
23 impacts there and -- and the fact that there are
24 significant benefits to bonding for solvency as
25 paying that through the trust fund. And if you

C E R T I F I C A T E

TITLE: STATE OF NEVADA DEPARTMENT OF EMPLOYMENT,
TRAINING AND REHABILITATION, EMPLOYMENT
SECURITY DIVISION HEARING TO ADOPT BOND
REGULATION

DATE: August 27, 2013

LOCATION: Carson City, Nevada 89701

The below signature certifies that the
proceedings and evidence are contained fully and
accurately in the digital audio as reported at the
proceedings in the above-referenced matter.

Michelle Boyles

9-9-13
DATE

MICHELE BOYLES

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